

WEST VIRGINIA LEGISLATURE

2026 REGULAR SESSION

Introduced

Senate Bill 238

**FISCAL
NOTE**

By Senator Taylor

[Introduced January 14, 2026; referred
to the Committee on Transportation and
Infrastructure; and then to the Committee on Finance]

1 A BILL to amend and reenact §8-12-5 of the Code of West Virginia, 1931, as amended, relating to
2 general powers of municipalities; and allowing municipalities to complete work previously
3 requested to the Division of Highways, with a provision for payment.

Be it enacted by the Legislature of West Virginia:

**ARTICLE 12. GENERAL AND SPECIFIC POWERS, DUTIES AND ALLIED
RELATIONS OF MUNICIPALITIES, GOVERNING BODIES AND MUNICIPAL
OFFICERS AND EMPLOYEES; SUITS AGAINST MUNICIPALITIES.**

§8-12-5. General powers of every municipality and the governing body thereof.

1 In addition to the powers and authority granted by: (i) The Constitution of this state; (ii)
2 other provisions of this chapter; (iii) other general law; and (iv) any charter, and to the extent not
3 inconsistent or in conflict with any of the foregoing except special legislative charters, every
4 municipality and the governing body thereof shall have plenary power and authority therein by
5 ordinance or resolution, as the case may require, and by appropriate action based thereon:

6 (1) To lay off, establish, construct, open, alter, curb, rework, pave or repave and keep in
7 good repair, or vacate, discontinue and close, streets, avenues, roads, alleys, ways, sidewalks,
8 drains and gutters, for the use of the public, and to improve and light the same, and have them kept
9 free from obstructions on or over them which have not been authorized pursuant to the succeeding
10 provisions of this subdivision; and, subject to such terms and conditions as the governing body
11 shall prescribe, to permit, without in any way limiting the power and authority granted by the
12 provisions of article sixteen of this chapter, any person to construct and maintain a passageway,
13 building or other structure overhanging or crossing the airspace above a public street, avenue,
14 road, alley, way, sidewalk or crosswalk, but before any permission for any person to construct and
15 maintain a passageway, building or other structure overhanging or crossing any airspace is
16 granted, a public hearing thereon shall be held by the governing body after publication of a notice
17 of the date, time, place and purpose of the public hearing has been published as a Class I legal

18 advertisement in compliance with the provisions of article three, chapter fifty-nine of this code and
19 the publication area for the publication shall be the municipality: *Provided*, That any permit so
20 granted shall automatically cease and terminate in the event of abandonment and nonuse thereof
21 for the purposes intended for a period of ninety days, and all rights therein or thereto shall revert to
22 the municipality for its use and benefit;

23 (2) To provide for the opening and excavation of streets, avenues, roads, alleys, ways,
24 sidewalks, crosswalks and public places belonging to the municipality and regulate the conditions
25 under which any such opening may be made;

26 (3) To prevent by proper penalties the throwing, depositing or permitting to remain on any
27 street, avenue, road, alley, way, sidewalk, square or other public place any glass, scrap iron, nails,
28 tacks, wire, other litter or any offensive matter or anything likely to injure the feet of individuals or
29 animals or the tires of vehicles;

30 (4) To regulate the use of streets, avenues, roads, alleys, ways, sidewalks, crosswalks,
31 and public places belonging to the municipality, including the naming or renaming thereof, and to
32 consult with local postal authorities, the Division of Highways and the directors of county
33 emergency communications centers to assure uniform, nonduplicative addressing on a
34 permanent basis;

35 (5) To regulate the width of streets, avenues and roads, and, subject to the provisions of
36 article eighteen of this chapter, to order the sidewalks, footways, and crosswalks to be paved,
37 repaved, curbed or recurbed and kept in good order, free and clean, by the owners or occupants
38 thereof or of the real property next adjacent thereto;

39 (6) To establish, construct, alter, operate and maintain, or discontinue, bridges, tunnels and
40 ferries and approaches thereto;

41 (7) To provide for the construction and maintenance of water drains, the drainage of
42 swamps or marshlands and drainage systems;

43 (8) To provide for the construction, maintenance and covering over of watercourses;

44 (9) To control and administer the waterfront and waterways of the municipality and to
45 acquire, establish, construct, operate and maintain and regulate flood control works, wharves and
46 public landings, warehouses and all adjuncts and facilities for navigation and commerce and the
47 utilization of the waterfront and waterways and adjacent property;

48 (10) To prohibit the accumulation and require the disposal of garbage, refuse, debris,
49 wastes, ashes, trash and other similar accumulations whether on private or public property:

50 *Provided*, That, in the event the municipality annexes an area which has been receiving solid
51 waste collection services from a certificated solid waste motor carrier, the municipality and the
52 solid waste motor carrier may negotiate an agreement for continuation of the private solid waste
53 motor carrier services for a period of time, not to exceed three years, during which time the
54 certificated solid waste motor carrier may continue to provide exclusive solid waste collection
55 services in the annexed territory;

56 (11) To construct, establish, acquire, equip, maintain and operate incinerator plants and
57 equipment and all other facilities for the efficient removal and destruction of garbage, refuse,
58 wastes, ashes, trash and other similar matters;

59 (12) To regulate or prohibit the purchase or sale of articles intended for human use or
60 consumption which are unfit for use or consumption, or which may be contaminated or otherwise
61 unsanitary;

62 (13) To prevent injury or annoyance to the public or individuals from anything dangerous,
63 offensive or unwholesome;

64 (14) To make regulations guarding against danger or damage by fire;

65 (15) To arrest, convict and punish any individual for carrying about his or her person any
66 revolver or other pistol, dirk, bowie knife, razor, slingshot, billy, metallic or other false knuckles or
67 any other dangerous or other deadly weapon of like kind or character: *Provided*, That with respect
68 to any firearm a municipality may only arrest, convict and punish someone if they are in violation of
69 a state law proscribing certain conduct with a firearm;

(16) To arrest, convict and punish any person for importing, printing, publishing, selling or distributing any pornographic publications;

(17) To arrest, convict and punish any person for keeping a house of ill fame, or for letting to another person any house or other building for the purpose of being used or kept as a house of ill fame, or for knowingly permitting any house owned by him or her or under his or her control to be kept or used as a house of ill fame, or for loafing, boarding or loitering in a house of ill fame, or frequenting same;

(18) To prevent and suppress conduct and practices which are immoral, disorderly, lewd, obscene and indecent;

(19) To prevent the illegal sale of intoxicating liquors, drinks, mixtures and preparations;

(20) To arrest, convict and punish any individual for driving or operating a motor vehicle while intoxicated or under the influence of liquor, drugs or narcotics;

(21) To arrest, convict and punish any person for gambling or keeping any gaming tables, commonly called "A, B, C," or "E, O," table or faro bank or keno table, or table of like kind, under any denomination, whether the gaming table be played with cards, dice or otherwise, or any person who shall be a partner or concerned in interest, in keeping or exhibiting the table or bank, or keeping or maintaining any gaming house or place, or betting or gambling for money or anything of value:

(22) To provide for the elimination of hazards to public health and safety and to abate or cause to be abated anything which in the opinion of a majority of the governing body is a public nuisance:

(23) To license, or for good cause to refuse to license in a particular case, or in its discretion to prohibit in all cases, the operation of pool and billiard rooms and the maintaining for hire of pool and billiard tables notwithstanding the general law as to state licenses for any such business and the provisions of section four, article thirteen of this chapter §8-13-4 of this code; and when the municipality, in the exercise of its discretion, refuses to grant a license to operate a pool

96 or billiard room, mandamus may not lie to compel the municipality to grant the license unless it
97 shall clearly appear that the refusal of the municipality to grant a license is discriminatory or
98 arbitrary; and in the event that the municipality determines to license any business, the
99 municipality has plenary power and authority and it shall be the duty of its governing body to make
100 and enforce reasonable ordinances regulating the licensing and operation of the businesses;

101 (24) To protect places of divine worship and to preserve peace and order in and about the
102 premises where held;

103 (25) To regulate or prohibit the keeping of animals or fowls and to provide for the
104 impounding, sale or destruction of animals or fowls kept contrary to law or found running at large;

105 (26) To arrest, convict and punish any person for cruelly, unnecessarily or needlessly
106 beating, torturing, mutilating, killing, or overloading or overdriving or willfully depriving of
107 necessary sustenance any domestic animal;

108 (27) To provide for the regular building of houses or other structures, for the making of
109 division fences by the owners of adjacent premises and for the drainage of lots by proper drains
110 and ditches;

111 (28) To provide for the protection and conservation of shade or ornamental trees, whether
112 on public or private property, and for the removal of trees or limbs of trees in a dangerous
113 condition;

114 (29) To prohibit with or without zoning the location of occupied house trailers or mobile
115 homes in certain residential areas;

116 (30) To regulate the location and placing of signs, billboards, posters, and similar
117 advertising;

118 (31) To erect, establish, construct, acquire, improve, maintain and operate a gas system, a
119 waterworks system, an electric system or sewer system and sewage treatment and disposal
120 system, or any combination of the foregoing (subject to all of the pertinent provisions of articles
121 nineteen and twenty of this chapter and particularly to the limitations or qualifications on the right of

122 eminent domain set forth in articles nineteen 19 and twenty 20), within or without the corporate
123 limits of the municipality, except that the municipality may not erect any system partly without the
124 corporate limits of the municipality to serve persons already obtaining service from an existing
125 system of the character proposed and where the system is by the municipality erected, or has
126 heretofore been so erected, partly within and partly without the corporate limits of the municipality,
127 the municipality has the right to lay and collect charges for service rendered to those served within
128 and those served without the corporate limits of the municipality and to prevent injury to the system
129 or the pollution of the water thereof and its maintenance in a healthful condition for public use
130 within the corporate limits of the municipality;

131 (32) To acquire watersheds, water and riparian rights, plant sites, rights-of-way and any
132 and all other property and appurtenances necessary, appropriate, useful, convenient or incidental
133 to any system, waterworks or sewage treatment and disposal works, as aforesaid, subject to all of
134 the pertinent provisions of articles nineteen 19 and twenty 20 of this chapter;

135 (33) To establish, construct, acquire, maintain, and operate and regulate markets and
136 prescribe the time of holding the same;

137 (34) To regulate and provide for the weighing of articles sold or for sale;

138 (35) To establish, construct, acquire, maintain, and operate public buildings, municipal
139 buildings or city halls, auditoriums, arenas, jails, juvenile detention centers or homes, motor
140 vehicle parking lots, or any other public works;

141 (36) To establish, construct, acquire, provide, equip, maintain, and operate recreational
142 parks, playgrounds and other recreational facilities for public use and in this connection also to
143 proceed in accordance with the provisions of article two, chapter ten §10-2-1 et seq. of this code;

144 (37) To establish, construct, acquire, maintain and operate a public library or museum or
145 both for public use;

146 (38) To provide for the appointment and financial support of a library board in accordance
147 with the provisions of article one, chapter ten §10-1-1 et seq. of this code;

148 (39) To establish and maintain a public health unit in accordance with the provisions of
149 ~~section two, article two, chapter sixteen~~ §16-2-2 of this code, which unit shall exercise its powers
150 and perform its duties subject to the supervision and control of the West Virginia Board of Health
151 and State Bureau for Public Health;

152 (40) To establish, construct, acquire, maintain and operate hospitals, sanitarians and
153 dispensaries;

154 (41) To acquire, by purchase, condemnation or otherwise, land within or near the
155 corporate limits of the municipality for providing and maintaining proper places for the burial of the
156 dead and to maintain and operate the same and regulate interments therein upon terms and
157 conditions as to price and otherwise as may be determined by the governing body and, in order to
158 carry into effect the authority, the governing body may acquire any cemetery or cemeteries already
159 established;

160 (42) To exercise general police jurisdiction over any territory without the corporate limits
161 owned by the municipality or over which it has a right-of-way;

162 (43) To protect and promote the public morals, safety, health, welfare, and good order;

163 (44) To adopt rules for the transaction of business and the government and regulation of
164 its governing body;

165 (45) Except as otherwise provided, to require and take bonds from any officers, when
166 considered necessary, payable to the municipality, in its corporate name, with such sureties and in
167 a penalty as the governing body may see fit, conditioned upon the faithful discharge of their duties;

168 (46) To require and take from the employees and contractors such bonds in a penalty, with
169 such sureties and with such conditions, as the governing body may see fit;

170 (47) To investigate and inquire into all matters of concern to the municipality or its
171 inhabitants;

172 (48) To establish, construct, require, maintain, and operate such instrumentalities, other
173 than free public schools, for the instruction, enlightenment, improvement, entertainment,

174 recreation and welfare of the municipality's inhabitants as the governing body may consider
175 necessary or appropriate for the public interest;

176 (49) To create, maintain and operate a system for the enumeration, identification and
177 registration, or either, of the inhabitants of the municipality and visitors thereto, or the classes
178 thereof as may be considered advisable;

179 (50) To require owners, residents or occupants of factory-built homes situated in a factory-
180 built rental home community with at least 10 factory-built homes, to visibly post the specific
181 numeric portion of the address of each factory-built home on the immediate premises of the
182 factory-built home of sufficient size to be visible from the adjoining street: *Provided*, That in the
183 event no numeric or other specific designation of an address exists for a factory-built home subject
184 to the authorization granted by this subdivision, the municipality has the authority to provide a
185 numeric or other specific designation of an address for the factory-built home and require that it be
186 posted in accordance with the authority otherwise granted by this section.

187 (51) To appropriate and expend not exceeding ~~twenty-five~~ 25 cents per capita per annum
188 for advertising the municipality and the entertainment of visitors;

189 (52) To conduct programs to improve community relations and public relations generally
190 and to expend municipal revenue for such purposes;

191 (53) To reimburse applicants for employment by the municipality for travel and other
192 reasonable and necessary expenses actually incurred by the applicants in traveling to and from
193 the municipality to be interviewed;

194 (54) To provide revenue for the municipality and appropriate the same to its expenses;

195 (55) To create and maintain an employee benefits fund which may not exceed one tenth of
196 one percent of the annual payroll budget for general employee benefits and which is set up for the
197 purpose of stimulating and encouraging employees to develop and implement cost-saving ideas
198 and programs and to expend moneys from the fund for these purposes;

199 (56) To enter into reciprocal agreements with governmental subdivisions or agencies of

200 any state sharing a common border for the protection of people and property from fire and for
201 emergency medical services and for the reciprocal use of equipment and personnel for these
202 purposes;

203 (57) To provide penalties for the offenses and violations of law mentioned in this section,
204 subject to the provisions of section one, article eleven of this chapter, and such penalties may not
205 exceed any penalties provided in this chapter and chapter sixty-one of this code for like offenses
206 and violations;

207 (58) To participate in a purchasing card program for local governments authorized and
208 administered by the State Auditor as an alternative payment method; and

209 (59) To enter into agreements with one or more other municipalities, and with county
210 commissions to combine and share selected governmental services by combining operations,
211 equipment, and employees into a unified government service; and

212 (60) To request that the Division of Highways to complete work in the municipality, and if
213 work has not started within six months by the division, the municipality may complete the work:
214 Provided, That the division shall be billed and maintains liability, with payment due to the
215 municipality within six months of completion of work.

NOTE: The purpose of this bill is to allow municipalities to complete work previously requested to DOH if DOH fails to start the work within six months of the request; DOH will maintain liability of the work by municipality; and municipality may bill DOH for reimbursement.

Strike-throughs indicate language that would be stricken from a heading or the present law and underscoring indicates new language that would be added.